

Public Health Emergency Finding at the Libby Asbestos Site Lincoln County, Montana

Briefing for

Administrator Lisa P. Jackson

June 16, 2009

OPA: Overview of Press Event

- Releases and Website
- Press Conference
 - Speaking line-up
 - Visuals
 - Message
 - Montana press will be participating by conference phone
 - Stakeholders
- Administrator will be the only EPA spokesperson on this issue

Limitation on Response Authority

- CERCLA 104 (a)(3) —"The President (EPA by delegation) shall not provide for a removal or remedial action under this section in response to a release or threat of release...
- (B) from products which are part of the structure of, and result in exposure within residential buildings or community structures;

Exception to Limitation

CERCLA 104(a)(3) ... "the President (EPA by delegation) may respond to any release or threat of release if in the President's discretion, it constitutes a public health or environmental emergency

no other person with the authority and capability to respond to the emergency will do so in a timely manner."

2009 Public Health Emergency Finding

- Finding
- Summary of Facts that constitute Public Health Emergency (PHE)
- EPA's Actions at Libby Asbestos Site
- Asbestos releases at the site
- Statutory Basis
- Administrator's signature

What is the process for determining a Public Health Emergency

- EPA does not have an established or formal process for determining whether a PHE exists.
 - First time EPA has made a PHE finding under CERCLA.
 - The Libby site has unique exposures that are causing adverse health effects

Why is Libby Unique?

- Multiple sources of potential exposures and exposure routes
- Limited available medical care
- High Rate of occurrence of asbestos-related disease
- Atmospheric and terrain-related conditions

What are the Specific Exposures?

Historic Pathways of Exposure

- Vermiculite waste piles
- Mine workers' families exposed to their contaminated clothes and shoes
- Occupation exposure at the mine

Current Pathways of Exposure

- Air in attics and crawlspaces
- Indoor air where breached walls or contaminated dust exist
- Outdoor air near highways/rail lines where asbestos material spilled
- Outdoor air near disturbed soil
- Outdoor ambient air

What About Other Sites that Received Vermiculite Ore from Libby?

- Since 2000, EPA has evaluated over 271 sites believed to have received asbestos contaminated ore from Libby
- These sites are not included in the PHE
 - None of the sites have the conditions and multiple exposures seen in Libby - they did not involve mining
- 20 sites have been cleaned up by EPA, States, PRPs
- Of the 271 sites, 105 received 95 % of the contaminated ore shipped from Libby. EPA is re-assessing these exfoliation sites (where ore is heated and expanded into a low density material) because of:
 - Improvements in sampling and analytical methods
 - Recent technical guidance for investigating asbestos sites

How Long Will it Take to Clean Up Properties in Libby and Troy?

- Action Memo to be signed tomorrow to continue removal actions
- Current estimate: 2,050 properties will require cleanup
 - 1,103 properties cleaned up as of December 2008
 - Exact number of properties needing cleanup will not be known until a Record of Decision is completed w/ final cleanup goals
- ROD in 2013 after Risk Assessment is complete
- Additional studies for ROD and risk assessment:
 - Activity-based sampling final report by fall 2009
 - Libby amphibole non-cancer and cancer endpoints final by 2011 for use in final ROD
 - Toxicity and dosimetry laboratory research--Complete by 2015 for use in 5 year reviews of remedy protectiveness

Why is EPA Leaving Unexposed Vermiculite Insulation in Walls?

Following EPA guidance

"Managing Asbestos In Place: A Building Owner's Guide to Operations and Maintenance Programs for Asbestos-Containing Materials"

- EPA will remove asbestos insulation during building demolition or renovation
- Rigorous Outreach and In-Place Management
 - EPA will clean interior of homes
 - EPA will provide HEPA vacuums and replacement filters
- EPA on-site Environmental Resource Specialist
 - Available to community for help on managing releases
 - Control and cleanup demolition/renovation

What is EPA Doing About Vermiculite Insulation in Homes Across the U.S.?

- Homes outside of Libby/Troy are not part of the Public Health Emergency
- EPA is launching an extensive outreach effort to inform the general public about the potential risks and the steps that should be taken to reduce exposure
 - Outreach to trade and industry associations electricians, plumbers, contractors
- EPA message in guidance is assume vermiculite contains asbestos and do not disturb it.

How will Medical Care be Provided by HHS? Is there Enough Funding?

- EPA is not authorized to provide medical care
- HHS is in the process of awarding a \$6 Million grant to Lincoln County, MT. for the first year
- HHS currently does not have funding for additional years of medical care

Communications in Montana

- Libby Community Meeting on Monday, June 22
 - HHS Representative to Attend
 - Large turn-out expected
- PHE Finding and Background Information to be posted on Region 8 Web site
- July visit by Administrator with Senators